

Message Text

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FROM THE AMBASSADOR

STATE/AID MESSAGE

E.O. 11652: GDS
TAGS: SPOP
SUBJECT: AMBASSADOR'S ROLE IN DEALING WITH PRESSING GLOBAL PROBLEMS -
POPULATION GROWTH AND ADEQUATE FOOD PRODUCTION

REF: STATE 107370

1. BEGIN SUMMARY. I AM PLEASED TO REPORT THAT THE DIALOGUE
ALREADY EXISTS. ALSO, THAT FOR SEVERAL YEARS, JAMAICA HAS
BEEN A LEADER WITHIN THE DEVELOPING WORLD IN CARRYING OUT
STRONG NATIONAL PROGRAMS TO CURTAIL POPULATION GROWTH.
INCREASING FOOD PRODUCTION IS ONE OF THE GOJ'S HIGHEST
PRIORITIES AND BOTH POLITICAL PARTIES ARE DEDICATED TO THE
GOAL OF RAISING THE QUALITY OF LIFE OF THE POOR, THROUGH
BETTER NUTRITION, FAMILY PLANNING AND IMPROVED SERVICES OF
ALL KINDS. OUR ASSISTANCE PROGRAMS HAVE AFFORDED ALL OF
US AT THIS MISSION MANY OPPORTUNITIES TO RE-INFORCE JAMAICA'S
ALREADY SHARP FOCUS ON THESE PROBLEMS AND TO ACT IN OTHER
WAYS TO CARRY OUT THE CARTER ADMINISTRATION'S POLICIES AND
PRIORITIES AS ENUNCIATED BY THE SECRETARY. U.S. AND
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HOST GOVERNMENT EFFECTIVENESS IN THIS AREA MIGHT BE
ENHANCED IF HOST COUNTRY IN-DEPTH EVALUATIONS OF POPULATION AND
FOOD PROGRAMS WERE UNDERTAKEN, SUPPORTED FINANCIALLY BY THE USG
WHERE APPROPRIATE. END SUMMARY.

2. JAMAICA'S POLICIES AND PROGRAMS IN THE POPULATION AREA
ARE HIGHLY REGARDED IN THE DEVELOPING WORLD. OFFICIALS

FROM OTHER NATIONS HAVE VISITED JAMAICA TO LEARN FROM THE JAMAICAN EXPERIENCE. THROUGH ITS BILATERAL ASSISTANCE PROGRAM, THE USG HAS BEEN JAMAICA'S LARGEST SINGLE SOURCE OF EXTERNAL ASSISTANCE IN FAMILY PLANNING. WE HAVE BEEN ASSOCIATED WITH THE EFFORT FOR A DECADE AND, BECAUSE OF JAMAICA'S POLICY AND ATTITUDE, HAVE DONE SO WITHOUT SERIOUS UNFAVORABLE POLITICAL FALL-OUT. AS PART OF OUR CONTINUING DIALOG WE WITH THE JAMAICANS, AT ALL LEVELS INCLUDING THE PRIME MINISTER, THE MINISTER OF HEALTH, AND OTHER MINISTERS, WE HAVE ENCOURAGED THE IDEA OF AN IN-DEPTH EVALUATION OF THEIR PROGRAM AND THE JAMAICANS HAVE RESPONDED ENTHUSIASTICALLY. THIS IS TO BE LAUNCHED SHORTLY AND WILL BE USED AS THE BASIS FOR MODIFYING AND STRENGTHENING JAMAICA'S FAMILY PLANNING ACTIVITIES AND OUR ASSISTANCE. DESPITE THEIR PROGRESS, JAMAICANS ARE AWARE THAT MUCH MORE NEEDS TO BE ACCOMPLISHED. THIS RECOGNITION IS ANOTHER INDICATION OF THE EXTENT TO WHICH JAMAICA HAS FOCUSED ATTENTION, AND INTENDS TO CONTINUE TO DO SO, IN THIS ISSUE.

3. THE AGRICULTURE SECTOR HAS BEEN ACCORDED JAMAICA'S HIGHEST PRIORITY, AS REFLECTED IN LAST YEAR'S EMERGENCY PRODUCTION PLAN AND IN THE GOJ'S FIVE YEAR PLAN, NOW NEARING COMPLETION. A KEY GOAL IN THESE PLANS IS THE RAISING OF FOOD PRODUCTION. THE GOJ, AS A MATTER OF PHILOSOPHY AND POLICY, IS DETERMINED TO IMPROVE THE HEALTH/NUTRITION STATUS OF ITS POOR, BY INCREASED FOOD LIMITED OFFICIAL USE

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PRODUCTION AS WELL AS IN OTHER WAYS. ITS SERIOUS BALANCE OF PAYMENTS SITUATION AND ITS HEAVY RELIANCE ON FOOD IMPORTS IS ANOTHER MAJOR INCENTIVE FOR IT TO GO ALL OUT IN THE FOOD AREA. TO FURTHER THESE OBJECTIVES, THE GOJ FOUR YEARS AGO ADOPTED A LAND-LEASE PROGRAM, OF WHICH ONE MAJOR TARGET WAS TO INCREASE DOMESTIC FOOD OUTPUT. SEVERAL RIVER BASINS ARE BEING DEVELOPED TO IMPROVE LAND USE, EXTEND IRRIGATION AND RAISE AGRICULTURAL OUTPUT, ESPECIALLY FOOD. AS REFLECTED IN MANLEY'S DISCUSSION WITH PRESIDENT CARTER LAST DECEMBER, THE PRIME MINISTER'S HIGHEST PRIORITY PROJECT IS HIS "BENCH TERRACING" PROJECT TO USE THE HILL-SIDES OF JAMAICA FOR MORE FOOD PRODUCTION. AS HE MENTIONED TO THE PRESIDENT, HE IS SEEKING EAO, NORWEGIAN, USG AND OTHER EXTERNAL ASSISTANCE FOR THIS PROGRAM. USAID IS, IN FACT, ALREADY COOPERATING IN TWO OF THE RIVER BASINS. US PL 480 ASSISTANCE IS RECOGNIZED BY THE GOJ AS NECESSARY INTERIM HELP WHILE REFORM AND OTHER MEASURES TO RAISE DOMESTIC FOOD PRODUCTION TAKE HOLD. THE GOJ AND USG HAVE JOINTLY PROGRAMMED PL 480 AND OTHER COUNTERPART FOR DEVELOPMENT PROJECTS, REFLECTING THE CARTER ADMINISTRATION'S POLICY, AND WHOLEHEARTED GOJ COOPERATION, TO MAKE U.S. FOOD ASSISTANCE AS DEVELOPMENTALLY

EFFECTIVE AS POSSIBLE.

4. AS REFTEL SUGGESTS, WE WILL CONTINUE THE DIALOGUE AND RE-INFORCE OUR EFFORTS. WE SEE THESE EFFORTS BEING MOST EFFECTIVE IF THEY TAKE TWO FORMS: (2) RE-INFORCING THE GOALS AND APPROACHES OF KEY LEADERS, OTHER GOVERNMENT OFFICIALS AND MEMBERS OF THE PRIVATE SECTOR, WHILE BRINGING THEIR ATTENTION TO CONGRESSIONAL VIEWS ON WHERE ASSISTANCE SHOULD BE INCREASINGLY CONCENTRATED; AND, (B) DOING OUR TECHNICAL BEST, AS DONORS AND DEVELOPMENT OFFICIALS, TO ASSIST IN THE PREPARATION AND IMPLEMENTATION OF PROJECTS WHICH MAKE THE MOST EFFECTIVE USE OF JAMAICAN AND EXTERNAL RESOURCES.

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5. IN THINKING OF WAYS TO INCREASE THE EFFECTIVENESS OF U.S. PROGRAMS, AS REQUESTED IN REFTEL PARA. 8, WE BECAME ACUTELY AWARE, AS THIS CABLE REFLECTS, OF THE NEED TO BE DISCRIMINATING IN HOW THESE MATTERS ARE APPROACHED IN EACH COUNTRY. OUR OWN EXPERIENCE, WHICH MAY BE USEFUL IN OTHER COUNTRIES, SUGGESTS THAT WE MAY IMPROVE HOST NATION AND OUT PERFORMANCE BY ENCOURAGING, WHERE APPROPRIATE, EVALUATIONS OR ASSESSMENTS OF FAMILY PLANNING AND/OR FOOD PRODUCTION ACTIVITIES AND BY BEING PARTICULARLY FORTH-COMING IN OFFERING FINANCIAL ASSISTANCE TO SUPPORT THESE EVALUATIONS/ASSESSMENTS. IT IS ALSO POSSIBLE THAT WE COULD INVOLVE OTHER DONORS IN THESE ACTIVITIES. WE HAVE BEEN WORKING WITH THE WORLD BANK ON THE PLANNED FAMILY PLANNING EVALUATION. BEYOND THE AREA OF EVALUATIONS OR ASSESSMENTS, IT MAY ALSO BE APPROPRIATE TO CONSULT WITH OTHER DONORS ON WAYS IN WHICH, SINGLY OR JOINTLY, WE COULD GIVE ADDED IMPULSE TO THE ATTENTION GIVEN THESE CRITICAL GLOBAL PROBLEMS. HERE, TOO, THE SITUATION NEEDS TO BE ADDRESSED ON A COUNTRY-BY-COUNTRY BASIS AS WELL AS, PERHAPS, DISCUSSED AMONG REPRESENTATIVES OF HEADQUARTERS OFFICES. IRVING

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